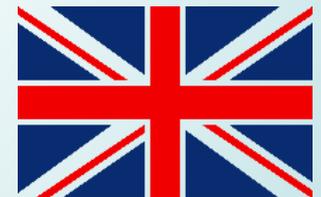




Center for
**Problem-Oriented
Policing**

ASU Watts College
of Public Service and Community Solutions
Arizona State University



30th Annual Problem-Oriented Policing Conference

April 25-27, 2022
Ann Arbor, Michigan

Ukrainian National Police Reforms 2013-2022



UNITED STATES DEPARTMENT OF JUSTICE
INTERNATIONAL CRIMINAL INVESTIGATIVE TRAINING ASSISTANCE PROGRAM



Training for New Patrol Police

- New National Police est. 2015
- Patrol Police Created
- New Academy Curriculum
- COP/POP in training and “Police Law”
- Leadership/Supervisor Schools
- FTO/PTO Program – MTOP
- 28 Patrol Departments in 32 cities
- Territorial Community Police Officers (TCPO) in Rural Areas



Patrol Police
Badge



Kiev Patrol
Police Patch



US Partner Agencies

Reno Police Department

Houston Police Department

Dayton Police Department

Orange County Sheriff's Office

California Highway Patrol

Kentucky Department of Criminal Justice Training

Royal Canadian Mounted Police



Dual Role of Patrol Police during War



First Deputy Oleksiy Biloshitsky, Patrol Police, graduate of first Patrol Police Academy Class, 2015



ПАТРУЛЬНА
ПОЛІЦІЯ
КИЄВА

UNITED STATES DEPARTMENT OF JUSTICE
INTERNATIONAL CRIMINAL INVESTIGATIVE TRAINING ASSISTANCE PROGRAM

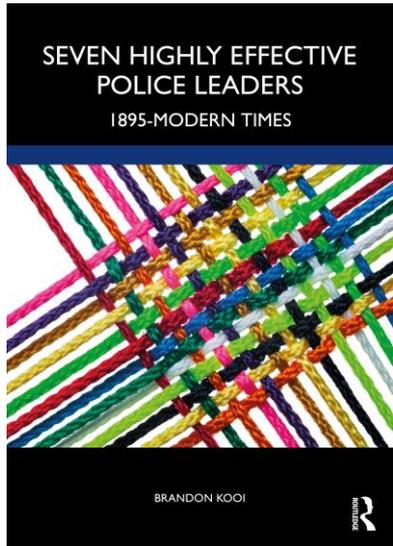
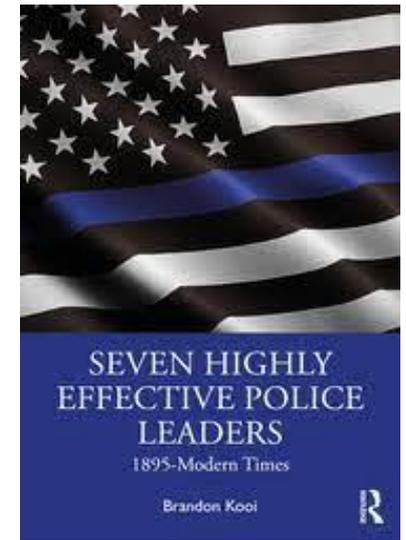


30th Annual Problem-Oriented Policing Conference Tribute to Herman Goldstein (1931-2020)

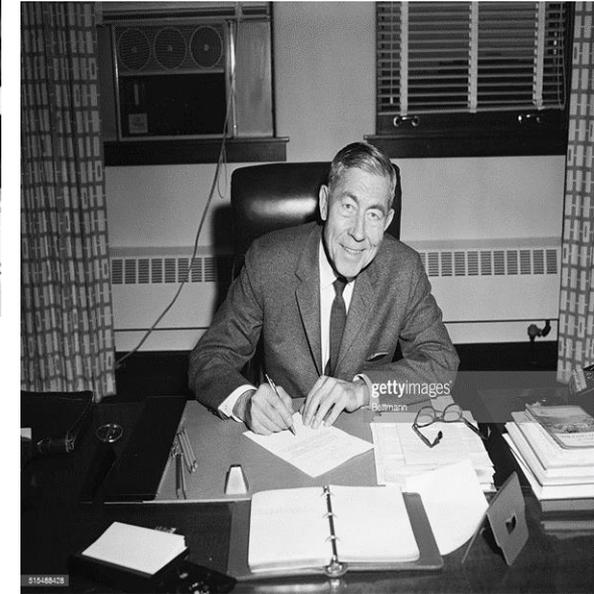




Theodore Roosevelt



August Vollmer



Orlando Winfield Wilson

Vollmer's college cop

Wilson Awarded Plaque by Criminology Society

Denver, Dec. 29 (AP)—Police Supt. Orlando W. Wilson of Chicago and a Harvard university husband-wife research team were honored tonight by the American Society of Criminology.

Wilson, former dean of the University of California school of criminology, was presented the society's fourth criminology award.

The August Vollmer award was presented to Doctors Sheldon Glueck and his wife, Eleanor, for distinguished contributions to the literature of criminology.

Wilson Given Plaque

The Vollmer award is named for the first president of the A. S. C. and the man who is acclaimed the father of modern professional policing. This is the third year the award has been made.

Wilson left his faculty position at Berkeley, Cal., to re-

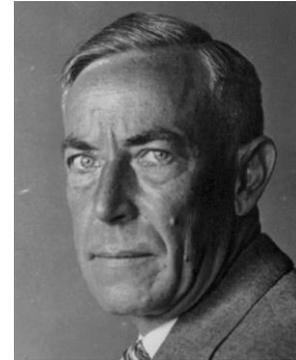
organize the Chicago police department after burglary scandals there in 1959. Upon accepting the large metal plaque at a special awards banquet, he said:

"I am deeply touched at this honor. The American Society of Criminology has always been close to my heart. I was present at its birth, and as one of its early presidents I helped nurture it thru its early formative years."

Blames Moral Climate

Of scandals which hit the Chicago and Denver police departments in recent months, Wilson said police corruption "is an outgrowth of the moral decadence of the people in a city."

"Corruption exists to a lesser degree in most large police departments," he said, "because, after all, the police officer is a man. The problem in any police corruption is what police themselves do about it."



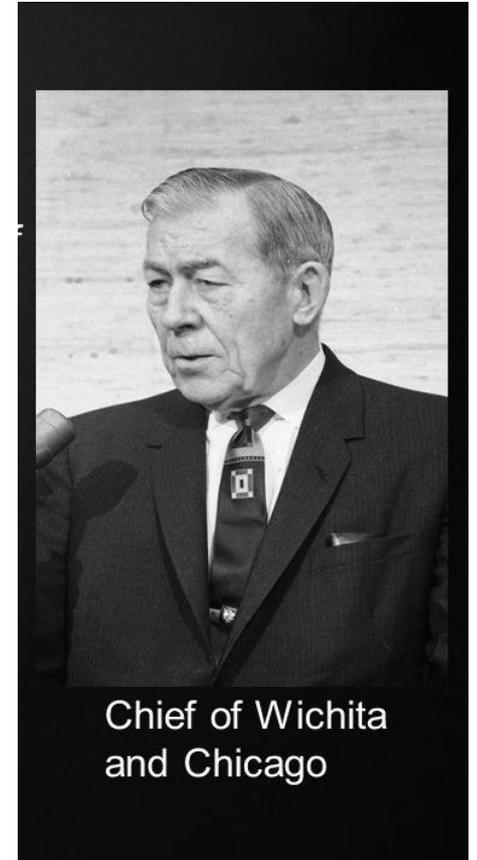
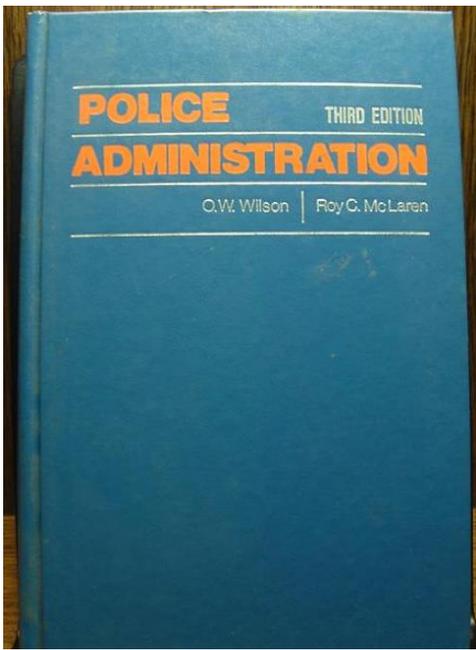
Vollmer



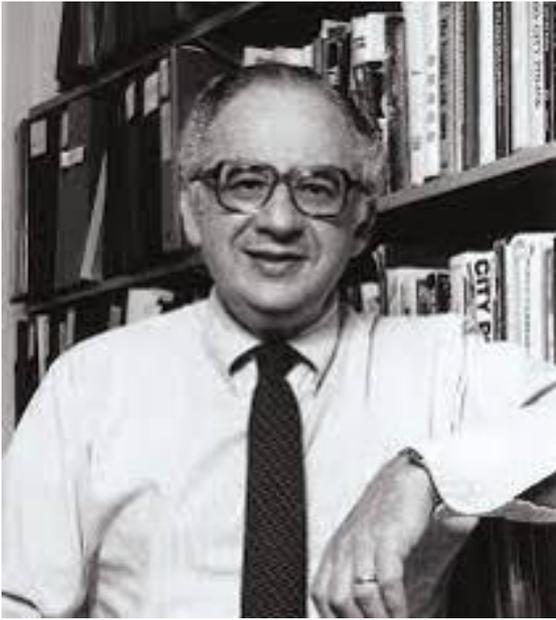
Wilson

Kept being dragged back into
policing and academics



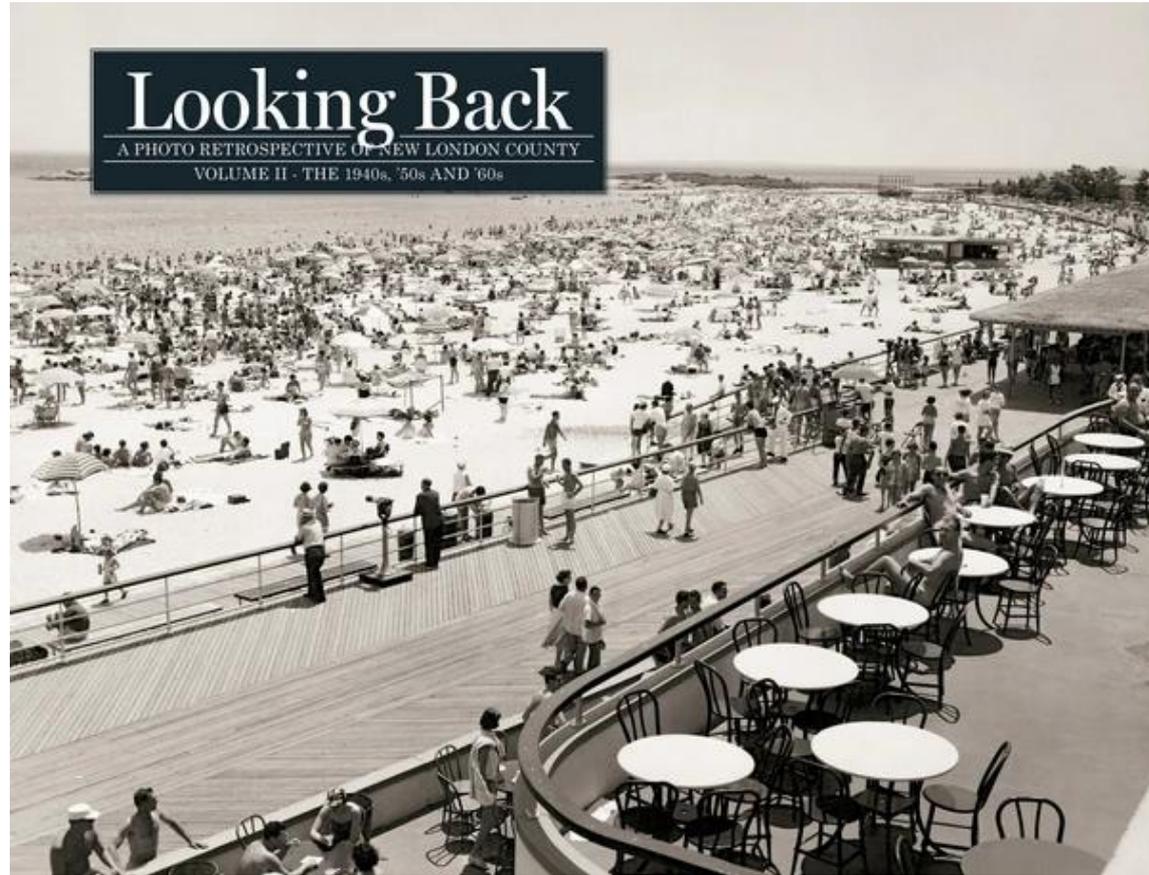


- Berkeley Officer 1921-1924
- Fullerton Chief 1925
- Wichita Chief 1928-1939
- UC Berkeley Professor/Dean 1939-1960
 - ✓ 1943-1947 Lt. Colonel in WWII
- Chicago PD Superintendent 1960-1967



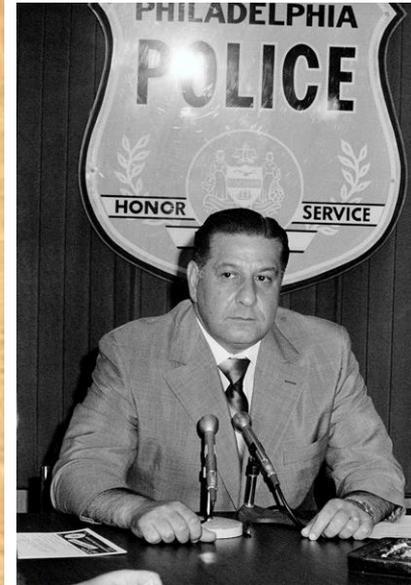
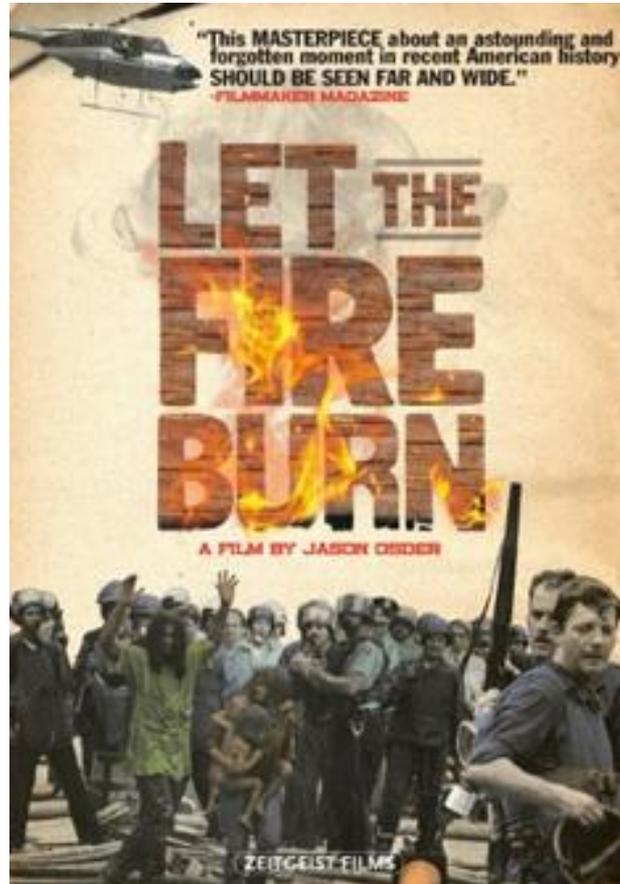
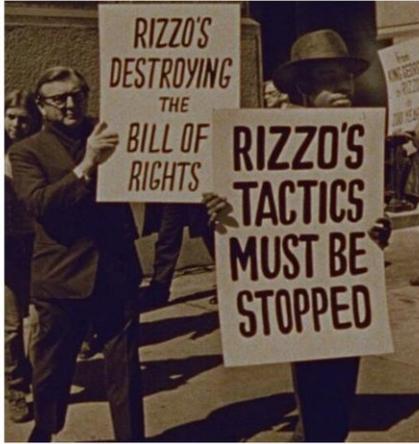
Born December 8, 1931
New London,
Connecticut

✓ Diverse neighborhood



Ocean Beach Park

Herman's Education



*after Portland, Maine

American Bar Foundation (ABF) study

Milwaukee, Ashland, Eau Claire, Superior, Madison, Detroit



FDR's AG - SC Justice
Robert Jackson (1940-
1954)



Herman

- ABF 1956 w/U of Chicago
- Remington sent team of 5 researchers to 3 states
- Ethnographic research



Frank Remington

Legal Realism
“field
research”

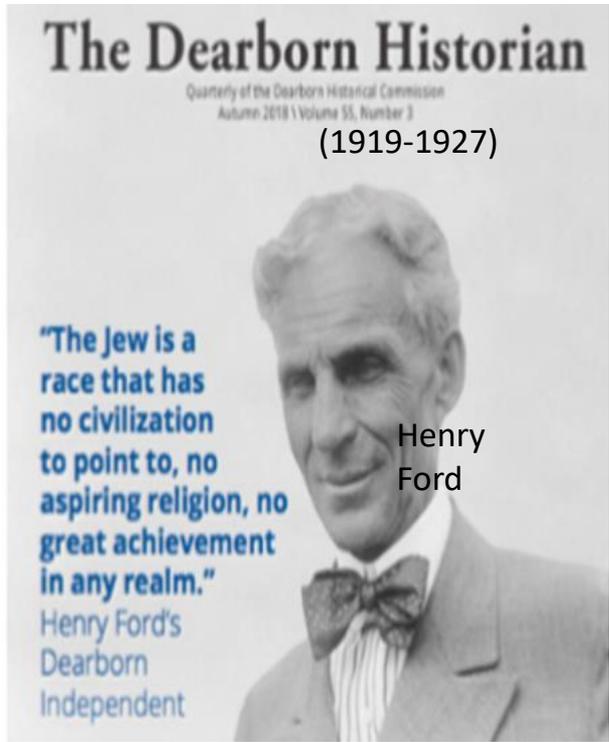
Street-level
bureaucrats

Funded by Ford Foundation

Edsel Ford/Foundation President Horace Rowan Gaither expanded the foundation grants (1953-56)



The article that signaled the beginning of Henry Ford's seven-year hate campaign against the Jews. (COLLECTIONS OF THE HENRY FORD MUSEUM, GREENFIELD VILLAGE)



Irony: 35 miles east of where we are today

Policing is not an assembly-line; discretionary decision-making

1959 Summerdale scandal – North Chicago

Cops Turn Burglars: City Horrified

WAYNE THOMIS

Chicago Daily Tribune (1872-1963); Feb 23, 1960; ProQuest-Historical Newspapers Chicago Tribune (1849 - 1985) pg. 12

Cops Turn Burglars! City Horrified

Policeman Asks Thief for Favor; Scandal Ensues

(When he was arrested last July 31 after escaping a trap set by Evanston police, Richard Morrison, 23, boasted he was "the greatest burglar who ever worked in Chicago." He conceded, too, he probably was headed for forced retirement thru a long term in prison. But he made up his mind to blow the whistle on crooked policemen who had been his partners in crime. Honest policemen passed over his tale, not believing it. Then he told it to the state's attorney's office, and Chicago was rocked by its worst police scandal in decades: a scandal which brought about a search for a new head of the Chicago police department. The search ended yesterday when Mayor Daley appointed Orlando W. Wilson superintendent.)

BY WAYNE THOMIS

A SUMMERDALE DISTRICT policeman wanted golf clubs—and asked a neighborhood burglar to steal some for him. This was the start of a partnership between law and crime that exploded Chicago's worst police scandals in decades.

Horrifying evidence has been produced to show that a powerful, amoral, greedy segment of the city's basic law enforcement agency—patrolmen, detectives, precinct sergeants, and many higher officers—is made up of criminals who operate under the cloak of the law.

Instead of protecting citizens, these policemen prey on them.

And with the cover tipped off one corner of Chicago's rough, tough underworld, broader inquiries have disclosed, once again, the machinery of a long lived, well oiled, payoff system that provides big time crime syndicate protection.

The city's policemen are the collectors. Politicians provide the "fix." Gamblers, gunmen, hoodlum union leaders, dope peddlers, and vice lords are the benefactors.

As a result of the police scandals, Chicago is getting a hocking, first hand glimpse of the kinky shadow-world everyone knows about, but the existence of which practically no one admits.

It is a world which THE CHICAGO TRIBUNE has been



Mixed emotions. Mayor Daley (right) announces that Timothy O'Connor (left) is thru as police commissioner and Kyran Phelan is taking his place in an acting capacity. The date was Jan. 23. (TRIBUNE Photo)

into a grand jury room. By his own story, he "grew up in Summerdale district," an area once predominately German and Scandinavian, but now more polyglot. It is filled with small homes, many of them well kept, and is bounded by Lake Michigan on the east, Lawrence avenue on the south, Devon avenue on the north, and the north branch of the Chicago river on the west. The river boundary is 2800 to 3200 west of State street.

Morrison attended Swift Elementary school and Senn High school. He told police he began stealing when he was 15 years old. His first arrest was in May, 1953, when he was stopped by detectives while carrying a fine collection of burglary tools. For this, he drew a 10 day sentence in the county jail. A month later he was arrested with more burglary tools and got another 10 day county jail term. From these arrests, he said recently, his acquaintance with policemen began.

Morrison left Chicago in 1954 and returned in 1957. In December, 1956, he was sentenced to nine months in Los Angeles jail for burglary, serving four and drawing probation for five. A year later he was jailed for a month in Las Vegas, N. M., as a prowler. Back in Chicago in 1957, he served four months in the Bridewell for petty larceny.

Boasts He Has Many Friends Among Cops, Sent Yule Card to One

There is a strange affinity between some crooks and some policemen. Morrison boasts he has many friends among "the cops." He sent a Christmas card to one of the men who jailed him last July—the seizure from which the present scandals grew. He has not been free since that arrest, and is now in protective custody with his consent. But the police haven't got him; the state's attorney has.

This youngster called himself "Chicago's master bur-

glar" and we'd go along with the show. After all, we like nice things, too.

"I stalled for a month because I knew the cops from before. But they kept pestering me. Al Karras told me Brinn [Allan Brinn, a Summerdale policeman] wanted to know when I was going to steal some golf clubs for him. I was getting sick and tired of them asking. By 11:30 the night of July 31 [1958], I was pretty loaded myself and I was figuring that so long as the clubs were for a cop . . . so I drove up in Rogers Park. I was thinking that about 20 per cent of the new cars had golf clubs in them, so I was looking for new ones."

Morrison didn't find what he wanted and drifted into Evanston. He saw a station wagon with golf clubs in the rear and stopped to break into it. Unknowingly, he stepped into a trap. Evanston police, watching the car because of earlier pilferings, halted him. Morrison jumped back into his Cadillac and gunned it toward Chicago. The policemen fired a number of shots. One of them punctured a tire, so Morrison abandoned the car.

in that store. He happened to hear this call and he happened to know it was me in the place.

"He shot down there in 207 [Morrison named the squad cars by number in much of his confession] and blocked the street and hit the window of the place [police procedure of shining spotlights from their cars into windows of stores where a burglary is suspected].

"I'd gotten the money from the place when Frank Faraci blocked off the street half a minute later. My car was parked in the alley. I went out a back door, and the street. My car was parked

in appreciation of Faraci's offer of all the money he had stolen. I had a few hundred dollars. Time and time again Morrison said he and his Summerdale pals frequented taverns and restaurants to talk about their tactics, and laugh over

Private Guard Blocking Burglary

The cop-criminals almost shot Morrison from the North Shore patrol car. They [the policemen] wanted Morrison to get out of the store. They all had crow-picked out a place on Damen street and looked the joint over and said it was a good place, so I picked out a place on Damen street.

These police officers and me, and I was in the squad car 207. I opened the door and I was sitting there. They were all around in the store getting things. I was listening to the police officers and me, and I was sitting there. They were all around in the store getting things. I was listening to the police officers and me, and I was sitting there. They were all around in the store getting things. I was listening to the police officers and me, and I was sitting there.

and I was sitting there. They were all around in the store getting things. I was listening to the police officers and me, and I was sitting there. They were all around in the store getting things. I was listening to the police officers and me, and I was sitting there.



"So I had to pay guys in D-3 to forget about the cases and it cost quite a bit, too.

"You see, the cop that let D-3 in on the business got a nice cut of my payoff to D-3, too. I didn't find that out until after I was arrested (again) July 30, 1959, and it was

car puns behind us. It was a sergeant of the North Shore patrol.

"I figured if he sees me and all this stuff in the squad [car] everybody is dead. So I had to think fast. Anyways, I took off in the squad car and when I came back they



Mayor Daley (left) and Gov. Stratton pose after their meeting in the governor's penthouse atop State of Illinois Building. Standing in center is Police Supt. Orlando W. Wilson and at right Ald. Thomas E. Keane, (31st City Council floor leader. (Sun-Times Photo)

APR 29 1960

Uses Goldstein as Executive Assistant Instead of Conlisk's Dad Who Worked for Past 5 Commissioners



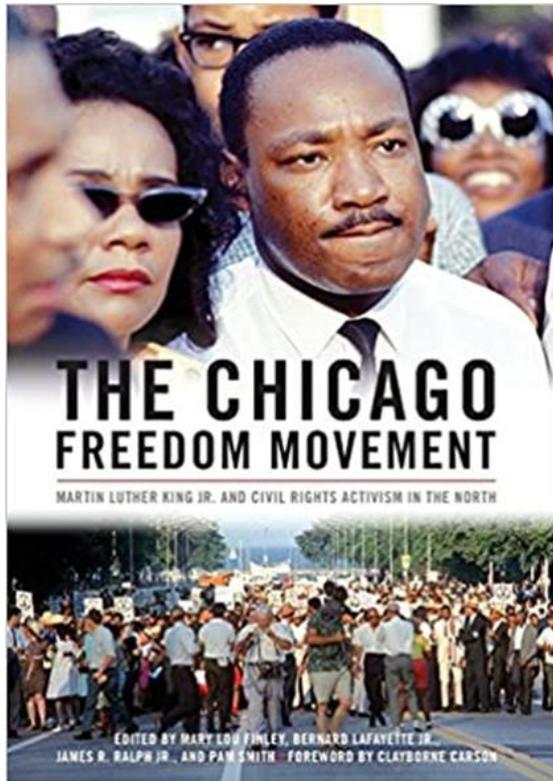
\$11,000 a year



Chicago (1960-1964) OW's executive assistant



Protect the Protesters



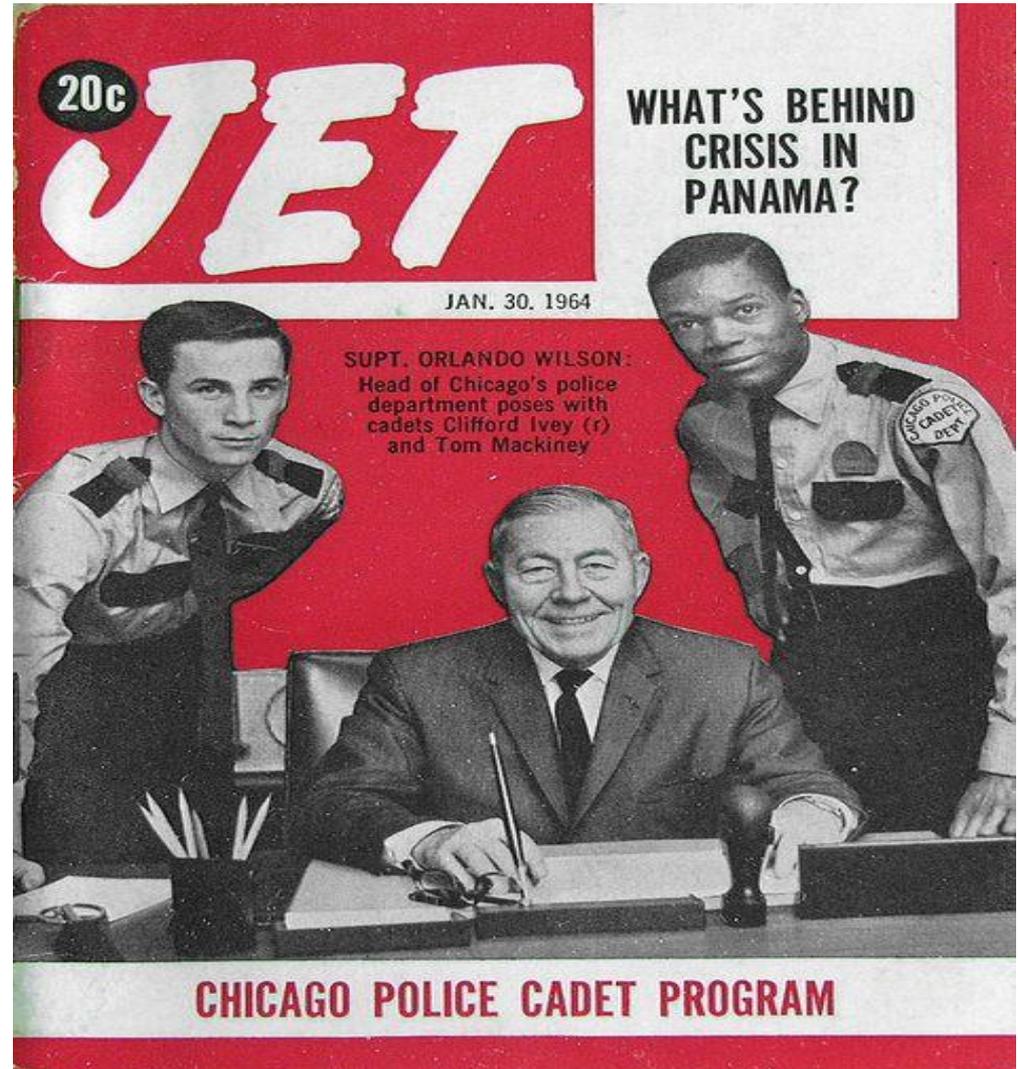
Like Wichita, started Cadet academy



No more flat feet

“Salt & pepper” patrols

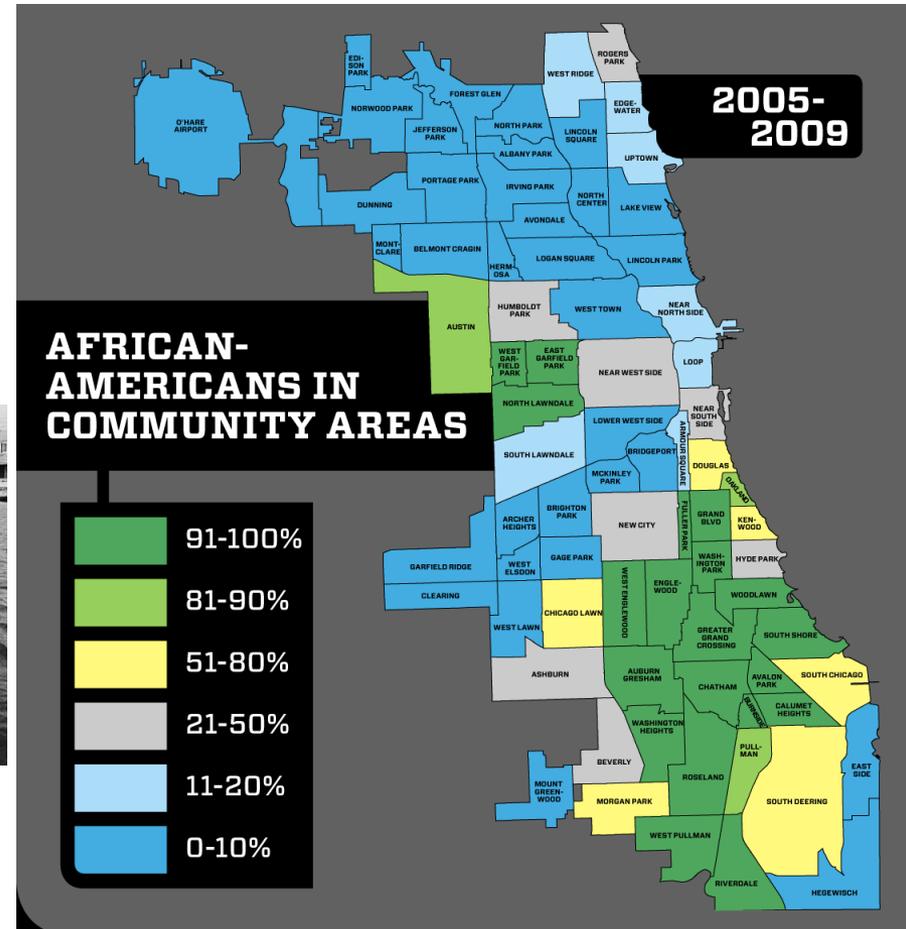
Merit based promotions



Herman Goldstein



Faced a very segregated Chicago
Desegregate Chicago beaches



November 2, 1963



The Echo from Dealey Plaza

"Riveting." —*Ebony*



The true story of the first African American on the White House Secret Service detail and his quest for justice after the assassination of JFK



Abraham Bolden

Accused Agent Says JFK Guards Were Lax

CHICAGO, May 21 (AP) — A Secret Service agent charged with trying to win a government contract said yesterday he is being framed because he declined to reveal details of heavy drinking and "mental lousy" among agents assigned to President Kennedy.

Abraham Bolden, 34, who in 1961 became the first Negro assigned to the Secret Service detail guarding the President, outlined his charges in a news conference at his home here.

FILE: BOLDEN

He is charged with trying to sell a confidential file to a man indicted in the alleged assassination of \$200,000 in bank and checks.

Mr. Bolden said he told another agent two weeks ago:



ABRAHAM BOLDEN



Stop-and-frisk



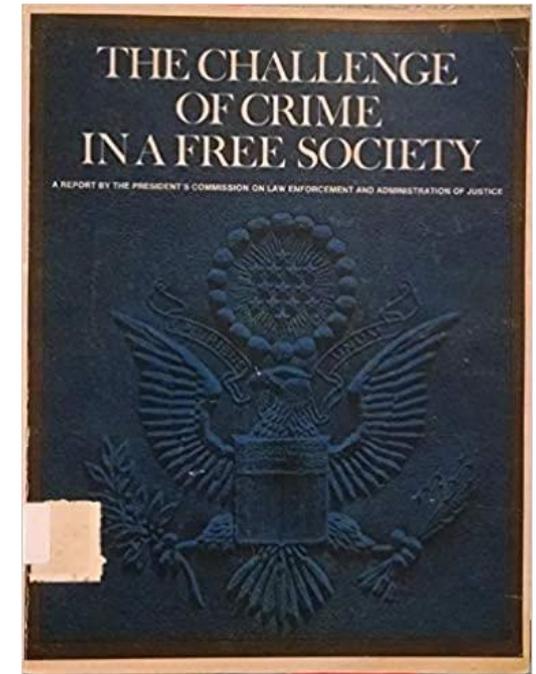
- Wilson helped push stop-and-frisk legislation through Springfield
- Vetoed by newly elected Governor Otto Kerner (1961)
- *Terry v. Ohio* (1968) 8-1 decision



1967 President's Commission on Law Enforcement Administration of Justice



342 pages

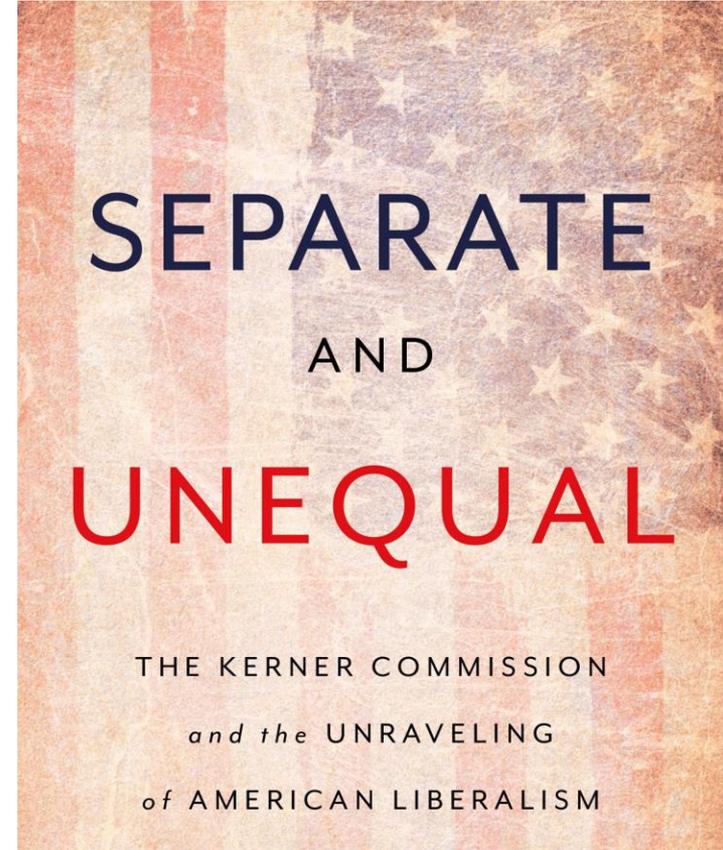


Pg. 2 Vollmer is quoted as saying “I have spent my life enforcing the laws. It is a stupid procedure and has not, nor will it ever solve the problem unless it is supplemented by preventative measures”

UW Law Professor Frank Remington listed on pg. 315 (legal realism)

Herman listed on pg. 319 as police advisor (discussed summer internship program for his law students)

Kerner Report 1968





Chicago Tribune

THE WORLD'S GREATEST NEWSPAPER

SPORTS FINAL
★★★★

121st YEAR—No. 41 ©1968 Chicago Tribune

FRIDAY, MARCH 1, 1968

74 PAGES, 4 SECTIONS 10c

WHY, WHAT, WHEN OF RIOTS

Kerner Commission Tells Findings

BOARD PLANS
NEW TALKS ON
PUPIL BUSING

Special Meeting
Set in Week

BY CASEY BANAS
The board of education will call a special meeting within the next week to reconsider the pupil busing proposal for the

The Editor's
DIGEST
of the News

Friday, March 1, 1968

NATIONAL

President's riot study commission proposes stronger efforts in employment, education, welfare, and housing to ease racial tension. Page 1

Richard M. Nixon asserts there is no plot by governors to stop him, and all but challenges Gov. Nelson A. Rockefeller to enter the Republican Presidential race. Page 1

ZODIAC CALENDAR

Pisces FEB. 20 - MARCH 20

Aries MARCH 21 - APRIL 19

MARCH GOT HIS NAME FROM MARS, THE GOD OF WAR, AND WAS CALLED MARTHUS BY THE ROMANS. HIS MOON WAS CONSIDERED A PORTENTOUS TIME TO START FIGHTING ESPECIALLY IF YOU OUT-REMEMBERED THE GREAT JARVIS CARRIAGE CHAIRLY GOT HIS LEGIONS MOVING ABOUT THIS TIME - FORWARD HE WAS DRIVING TO IMPRESS CLEOPATRA TOO.

ARIES WAS THE SECOND CONQUEROR. THE EFFECTS OF HIS ACTS ON OTHERS.

MARCH

Huge Spending on School Aid And Jobs

BY WILLIAM KLI

(CHICAGO TRIBUNE PRESS SERVICE)

Washington, Feb. 29—Extensive federal, state, and local actions to help the national trend "toward two societies—white—separate and unequal," was today by President Johnson's riot study commission.



THE KERNER REPORT 1968

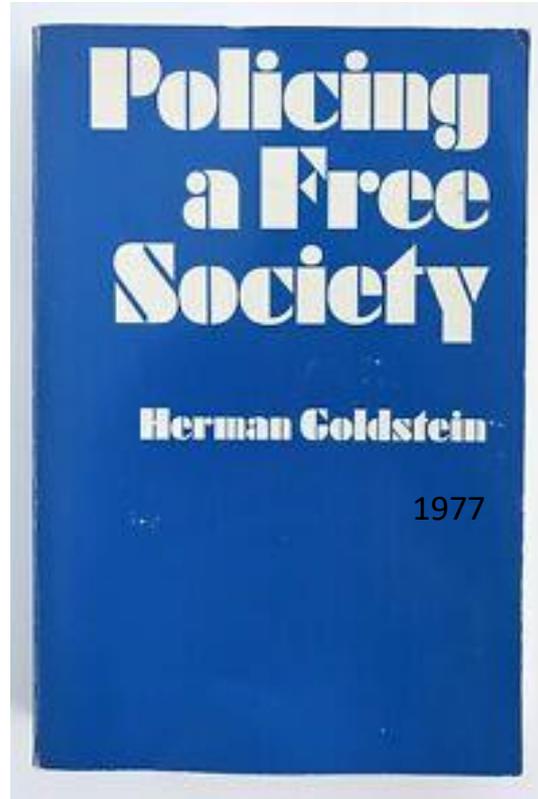
"Our nation is moving towards two societies — one white, one black — separate and unequal."

How will you carry on the POP legacy?

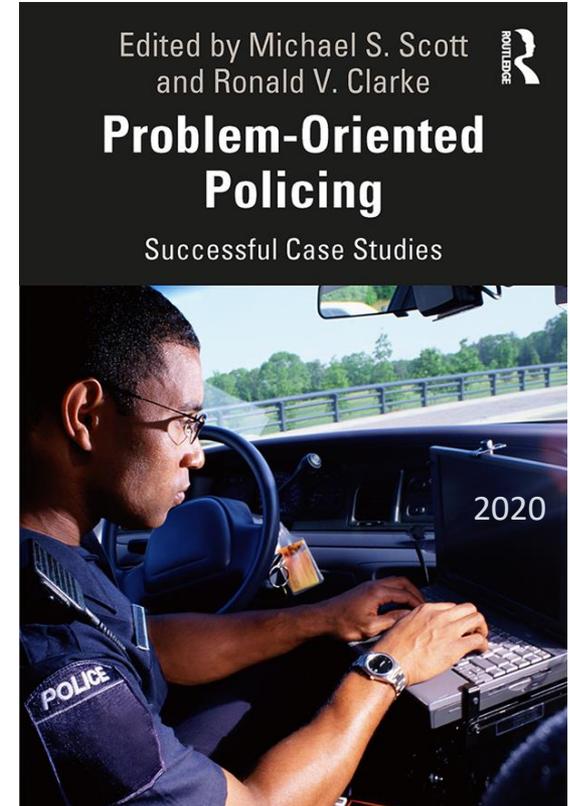
How I Got Here Herman Goldstein



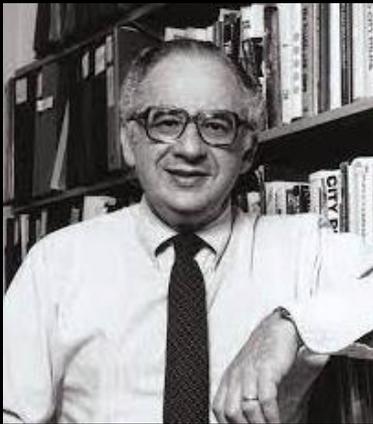
(April, 1979) Improving Policing: A Problem-Oriented Approach. *Crime & Delinquency* 25 (2): 236-258



Law enforcement is but one tool
*prevention & harm reduction



HERMAN GOLDSTEIN'S Influence



Modern History & Some of Its Shapers

Herman Goldstein, Univ. of Wisconsin

David Couper, Madison (WI) PD

Cornelius Behan, Baltimore County PD

Darrel Stephens, Newport News PD & PERF

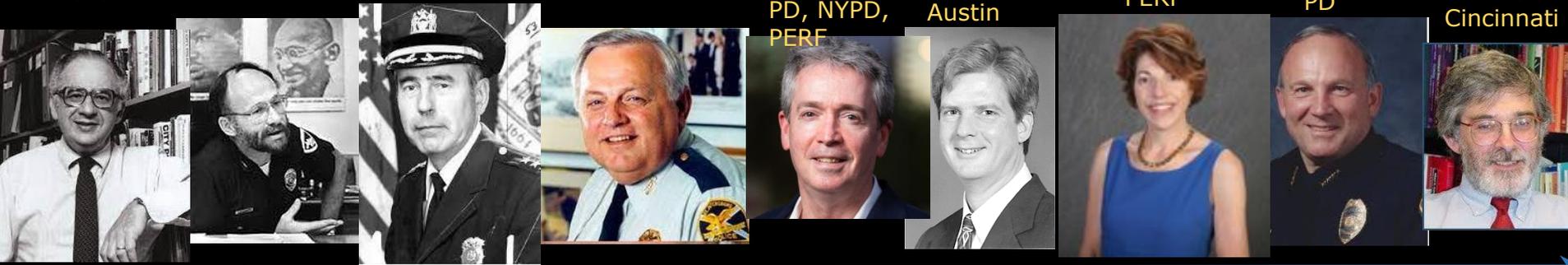
Mike Scott, Madison PD, NYPD, PERF

Bill Spelman PERF, Univ. of Texas-Austin

Rana Sampson NYPD, PERF

Jerry Sanders, San Diego PD

Me, PERF & Univ. of Cincinnati



1979
Improv
g the
Police

1980-2
Madison
POP
pilots

1982
Baltimor
e County
COPE
units

1983-4
London
Met POP
pilots

1984-8
Newport
News
study

SARA
process
created

1987-90
San Diego
Tampa
Tulsa
Philadelphia

1987-90
NYPD
efforts

1990 POP Conferences begin

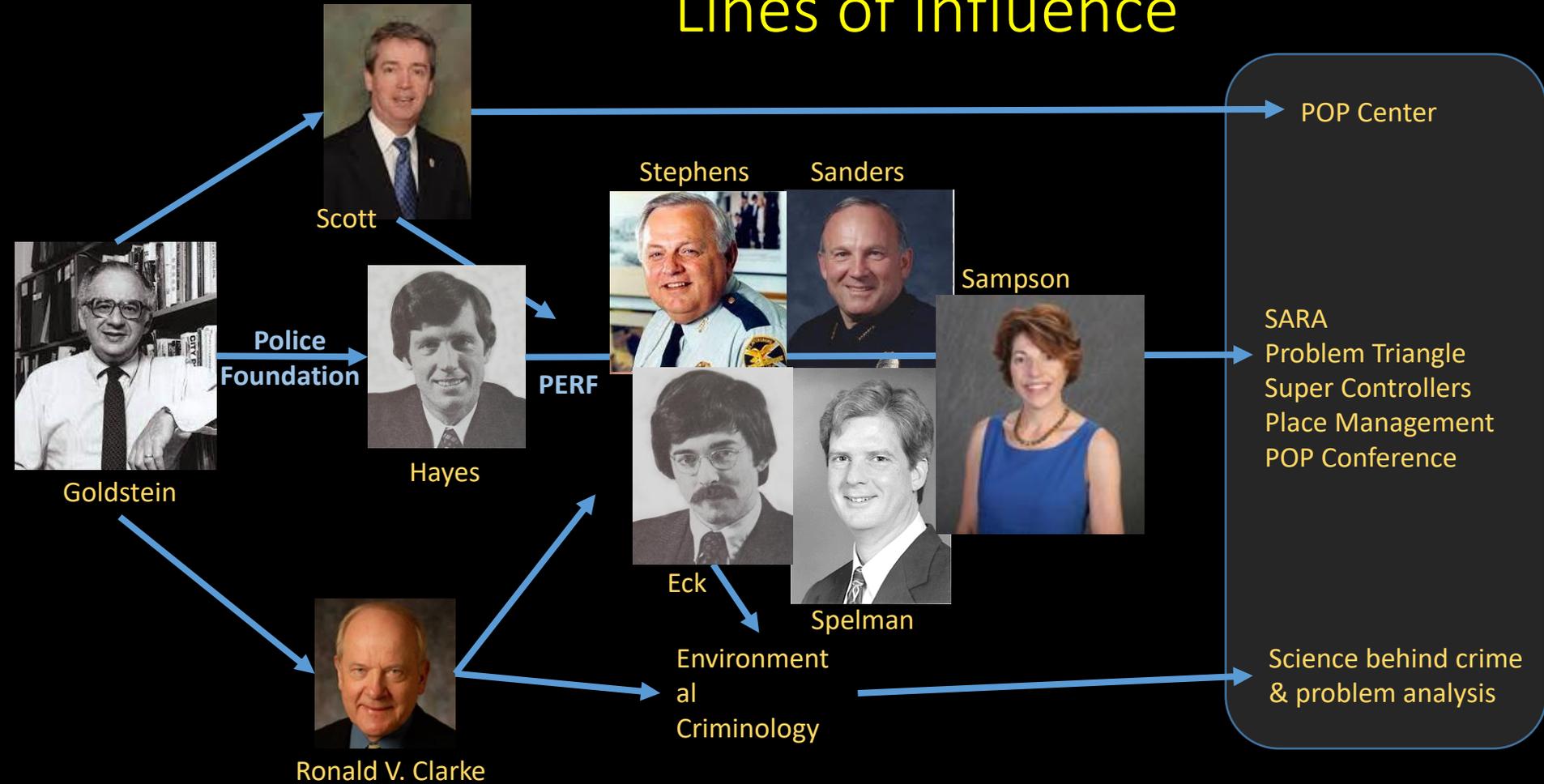
1990 POP
book

Crime
Triangle
created

2000 POP Center

2002
Cincinnati
Collaborativ
e
Agreement

Lines of Influence



Obstacles & Counter Moves

- **Zero-Tolerance & Related Tactics** – brutal, costly, ineffective
- **Centralization of Decision Making** – devalues street cop expertise
- **Community Policing** – more hugging than handling, naïve & ineffective
- **Reflexive Technology Solutions** – simplistic, distracting, and costly
- **Extreme Partisanship** – hides extreme complexity of police and problems

Outgrowths of Herman's Ideas



A Problem-Oriented Approach

Place-based Approaches

pay attention to how places are managed

Focused Deterrence

targeted group violence reduction

PIVOT

tackling violent place networks

Crime & Problem Analysis

use of data experts within policing

Alternatives to Arrest

finding ways to address problems without arrests

Shifting & Sharing Responsibility

pushing problems to agencies that can help

Police-Academic Partnerships

use of non-police non-commercial experts

Evidence-based Policing

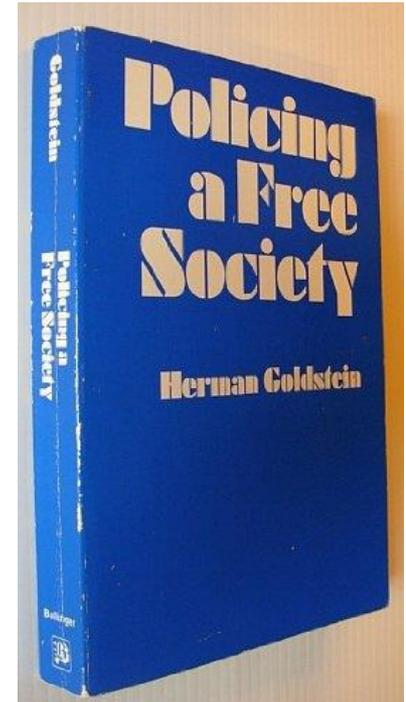
focus on outcomes and measure them

Third-Party Policing

use of civil law and related tools

Policing a Free Society

The strength of a democracy and the quality of life enjoyed by its citizens are determined in large measure by the ability of the police to discharge their duties. (p. 1)



popcenter.asu.edu/content/biographies -herman-goldstein



ASU Center for Problem-Oriented Policing

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Herman Goldstein

The late Herman Goldstein (1931-2020) was a professor emeritus at the University of Wisconsin-Madison Law School and the original architect of the problem-oriented approach to policing. His first experiences in working with the police were in Philadelphia as a graduate student in governmental administration at the University of Pennsylvania and subsequently as an assistant to the city manager of Portland, Maine. He spent two years observing the on-the-street operations of the police in Wisconsin and Michigan as a researcher with the American Bar Foundations Survey of the Administration of Criminal Justice, and then participated in the analysis phase of that landmark project. From 1960 to 1964, he was executive assistant to the superintendent of the Chicago Police Department, O.W. Wilson, the widely recognized architect of the professional model of policing. Professor Goldstein has published widely on problem-oriented policing, the police function, police discretion, the political accountability of the police, and the control of police misconduct. He was co-author of the American Bar Association Standards Relating to the Urban Police Function. His 1977 book, *Policing a Free Society*, is among the most frequently cited works on the police. He first described the problem-oriented approach to policing in a 1979 article, which he expanded upon in his 1990 book, *Problem-Oriented Policing*. Professor Goldstein's research and writings have inspired many efforts to implement and advance problem-oriented policing in police agencies around the world.



Guides by this Author:

- [Shifting and Sharing Responsibility for Public Safety Problems](#) (2005)

Additional Publications by this Author:

[University of Wisconsin Law School archive of Herman Goldstein publications](#)

Publications about this Author:

Herman
Goldstein
1931-
2020

