Title:

Wheelie Bin Arsons in Bensham, Gateshead

Category:

Crime and Disorder Reduction

Force:

Northumbria

Chief Officer Endorsing:

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Essentially the problem was one of youth disorder on most evenings in Hyde Park in Bensham, Gateshead. Underage youths were gathering to drink alcohol in public, taking Council wheelie bins left in back lanes along to the park and setting fire to the contents thereby destroying the bins, generally causing disorder and causing the attendance of the Fire Brigade.

The most significant evidence of the scale of the problem was the number of calls received by the Fire Brigade the vast majority of which the Police were initially aware of. Similarly the Police were unaware of how many wheelie bins were being reported lost or stolen to Gateshead Metropolitan Borough Council.

Critically the CBMs realised the need to liaise with other agencies already mentioned as well as with Youth Outreach Workers, Street Wardens, Trading Standard Officers and the Local Authority regarding CCTV provision. Most important of all they identified the need to liaise with local residents who were leaving their bins in the back lanes and could provide intelligence as to the identity of the youths responsible.

In the short term the traditional Police response of high profile policing was carried out by Community Beat Managers, Bensham Community Action Team officers and late shift Disorder Patrols. A plain clothes operation (KEROSENE) was also carried out resulting in the arrest of one suspected offender.

In the long term GMBC leafleted all residents advising them to take in their bins from the back lanes, the Police and Fire Brigade visited local schools, the Arson Task Force visited the families of suspected offenders and Youth Outreach Workers managed to divert increasing numbers of local youths to existing sports facilities in the area. Funding was also secured for an improved CCTV system.

The theft of and setting fire to wheelie bins in the Bensham area of Gateshead has virtually stopped and has not been displaced to other areas. The number of youth disorder calls to the Hyde Park foot beat over comparative 6 month periods fell from 173 to 146. This is a 16% reduction probably entirely due to the lack of wheelie bin incidents. The residents of Hyde Park Street and Westminster Street adjoining the park have expressed their delight at Community Forums to the response of all agencies involved in dealing with this problem.

Description of project

The Objectives

- (a) To reduce the wheelie bin arson crimes and juvenile disorder problem in the Hyde Park Street area of Bensham in Gateshead,
- (b) without displacing it to an adjoining area, and
- (c) before it spreads to other areas or leads to serious fires with risks of injuries or fatalities.

Without a problem solving multi-agency approach the traditional police objectives would simply have been to move all the youths on or ignore the problem altogether as it was not generating any crime reports to the police. It should be borne in mind that Bensham is a generally socially deprived and densely populated area of old terraced houses with open access to all of the back lanes and many of the backyards themselves. It is a relatively high crime area within Gateshead which is one of the best performing area commands in the Northumbria Force which in turn is one of the best in the country at consistently reducing crime.

2. The Problem Defined

Routine Police Crime Pattern Analysis System (also known as PROphecy) computer scans had highlighted the fact that there were a growing number of juvenile disorder calls to the Hyde Park Street area and the park itself in particular between 5.00pm and 10.00pm on dark winter evenings in late 2001 early 2002. The presenting problem and initial police supervisors thoughts were that it was a simple disorder problem.

Fortunately Bensham has two of the most experienced Community Beat Managers (CBMs) in the force who attended one of their regular community meetings on in December 2001 where residents mentioned that the disorder conduct now included bins being set on fire - a fact that had not shown up at all in police data (See Appendix A).

Critically the CBM's realised that the first thing to do was to firm up the police information and scan information from a number of partner agencies so that the actual problem rather than the presenting problem could be identified and then dealt with.

House to house and church to church enquiries by the CBM's and newly formed Community Action Team (four proactive uniform PC's working exclusively in the Bensham area) confirmed that youths were obtaining alcohol from local shops, steeling residents wheelie bins, gathering in the park and setting fires inside the wheelie bins apparently for their own entertainment.

The extent of the problem was only recognised when the officers obtained data (see Appendix B) from the Fire Brigade/Police Arson Task Force based in South Tyneside but covering the Gateshead area. There were 38 reports of 'Secondary Fires' attended by the Fire Service in the general areas of Bensham most of them in November and December with the 'hot-spot' being Hyde Park Street. The Police had been totally unaware of the arsons problem at that time.

Scanning of this problem also included checking with the Gateshead Metropolitan Borough Council Environmental Services (Cleansing) Dept, checking of their existing CCTV footage in the area and liaison with their Youth Outreach Workers and Bensham Street Wardens.

GMBC revealed that on 5th November 2001 alone 180 wheelie bins were reported lost or stolen to them throughout the Borough. This compares to 111 lost or stolen on 5th November 2002. The pooling of information from partner agencies paved the way for a multi-agency response to the problem which was defined as underage youths obtaining alcohol from local shops, gathering in the park in Hyde park Street and setting fires in wheelie bins taken there by the youths from surrounding streets.

Key Issues identified from analysis of the problem were:-

- (i) Insufficient out of school activities
- (ii) Poor lighting in the area
- (iii) Inadequate CCTV system in operation
- (iv) Park layout hindered identification and detention of offenders
- (v) Ease of access to the wheelie bins
- (vi) Ease of access to alcohol for underage youths
- (vii) Poor information sharing between agencies affected.

3. Dealing with the Problem

It was realised by all agencies involved that a co-ordinated response was required and the CBM's were agreed as a focal point for communications so that all agencies and the public were kept informed of the timetable and progress of the following responses.

The police, in the short term, carried out high profile patrols by the CBMs, the Community Action Team and dedicated disorder patrols on all late shifts. All off-licences were visited and licensees reminded of their responsibilities regarding the sale of alcohol to young persons. This was followed up by visits from Trading Standard Officers, Street Wardens and Youth Outreach Workers reinforcing the same message. The police response to all calls to such premises was improved by better use of IT systems reminding all officers en route to take positive action against youths or licensees if any offences were revealed on their arrival.

A plain clothes surveillance operation (KEROSENE) resulted in the arrest of one suspected offender but word rapidly spread that all suspected offenders were being targeted.

In the long term police visits to school as part of an education programme highlighted the dangers of fire also reaped dividends. A school watch scheme involving CBMs, pupils, staff and residents adjoining Bensham Road Primary School was also established as a spin off to these visits.

Also in the relatively long term evidence is being gathered by various agencies with a view to obtaining Acceptable Behaviour Agreements and Anti Social Behaviour Orders against key individuals believed responsible for damage and disorder in Bensham generally.

The Arson Task Force - a police officer and fire brigade officer based in South Tyneside - visited the Bensham area and began working with the suspected youths and their families.

This was followed up by Fire Brigade involvement in fire safety projects in local primary schools.

Neighbourhood Watch schemes of which there are several in Bensham and church groups were briefed regarding the problem and provided information regarding suspected offenders.

The Cleansing Dept distributed leaflets advising all householders to keep their wheelie bins in their back yards or risk loosing the use of the wheelie bins facility.

Youth Outreach workers succeeded in engaging and diverting some of the youths to existing sports activities in the area and a new youth shelter was approved and installed

Last but not least the Local Authority agreed to upgrade and install an improved CCTV system in the area. This has now been installed but significantly the reports of wheelie bin fires stopped 2 months before the CCTV project was completed.

4. Evaluation

By any assessment the success of this co-ordinated problem solving approach to juvenile disorder and wheelie bin arsons in the Hyde Park Street area of Bensham is striking. Not only have there been virtually no reported incidents of wheelie bin arsons in the area to any agency since 1st January 2002 but the Fire Brigade also report a significant reduction to calls of all types of arsons in the Bensham area. In the whole of Bensham for the six month period from 1st October 2002 there have only been 14 wheelie bin fires compared to 38 in the same period the previous year.

The cleansing Dept estimate the reduction in the number of lost/stolen wheelie bins at over a third and the number of disorder calls has also reduced significantly comparing the 6 months from 1st September 2001 to the 6 months from 1st September 2002 - See Appendix A.

It is difficult to quantify what proportion of an increased take up of diversionary activities can be attributed to Youth Outreach Workers (The Avenues Project) as they were operating in the area before this problem was identified and continue to do so today.

Perhaps the most gratifying seal of approval was that expressed by the same community forum held in the same church earlier this year when the residents expressed their delight at the success of this problem solving initiative.

Key actions taken for a sustainable solution to this problem were -

- Getting the community to play their part by changing their behaviour ie not leaving their bins out in the back lanes and providing information as to suspected offenders.
- (ii) The education activity in the area for schoolchildren and local youths.
- The Local Authority securing funding for a CCTV system upgrade taking advantage of improvements in technology.

5. How does this project fit into the overall approach to problem solving

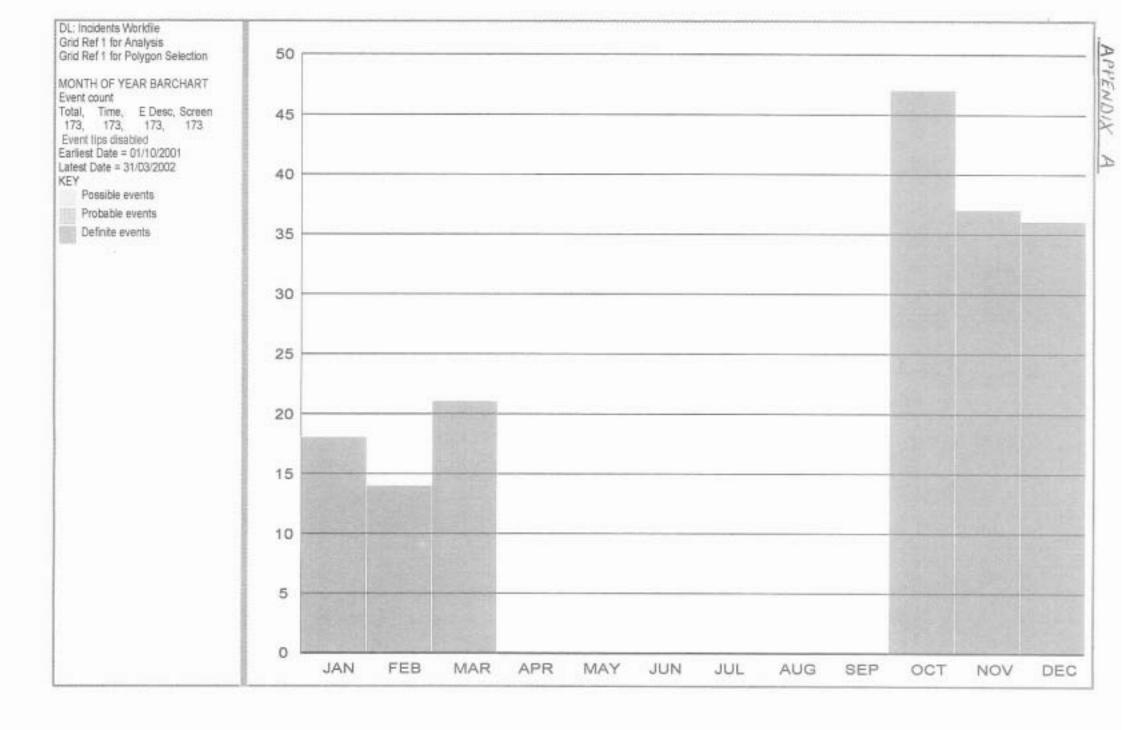
This is a good example of trained and professional problem solvers listening to members of the public who identified a problem then enlisting and motivating others to adopt a problem solving approach rather than just move it on.

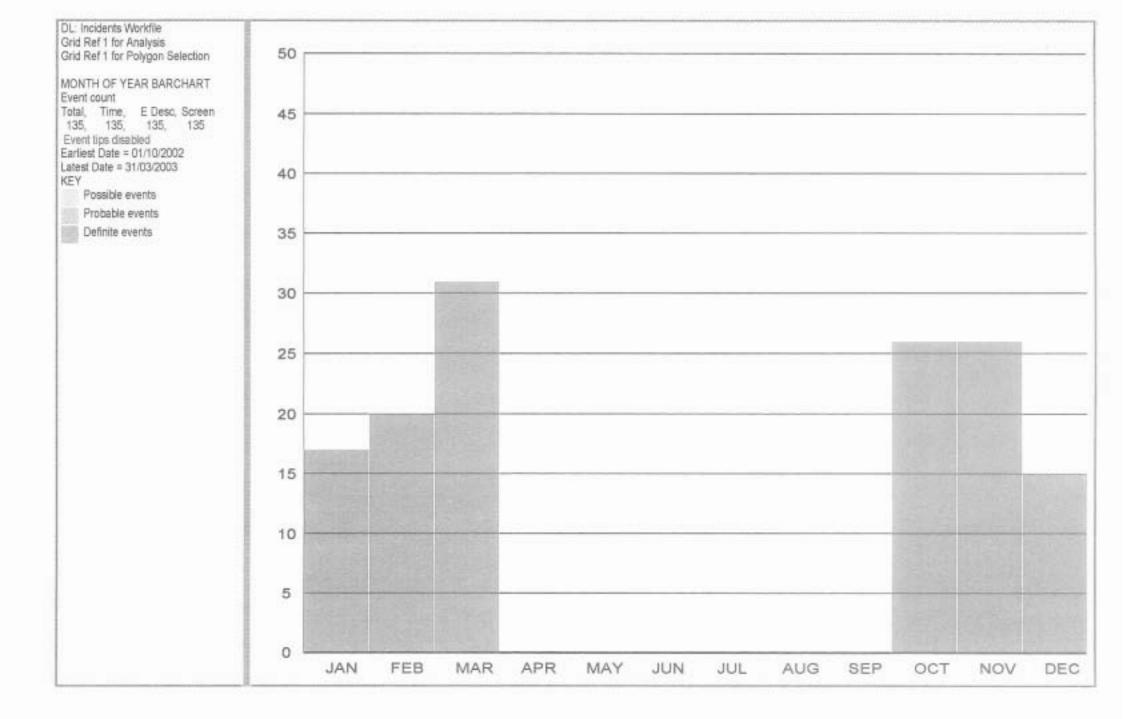
Perhaps the most important lesson that can be learned from this example is the need for all agencies to ensure we identify and utilise all the data available to accurately identify and address a problem. Finally it must be recognised that problem solving is an ongoing process.

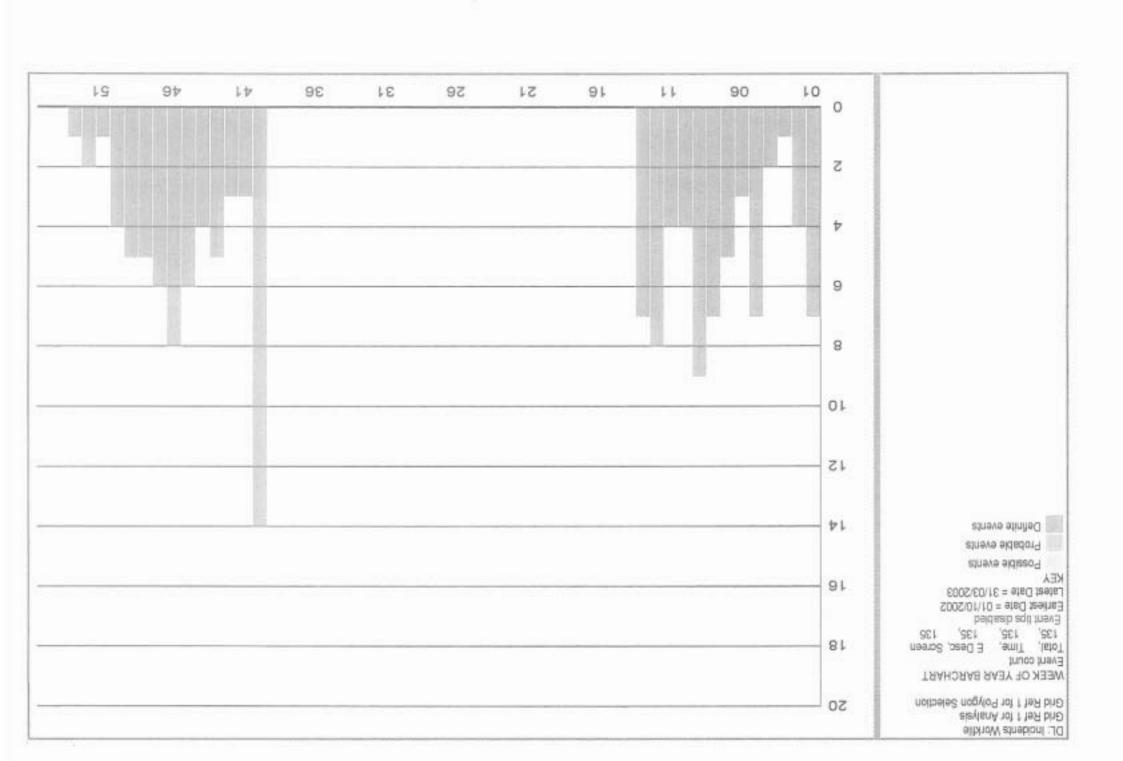
If this potentially dangerous craze had caught on the costs in terms of injuries, possibly even fatalities, criminal damage, wasted resources and the quality of life for residents in Bensham could have been significant.

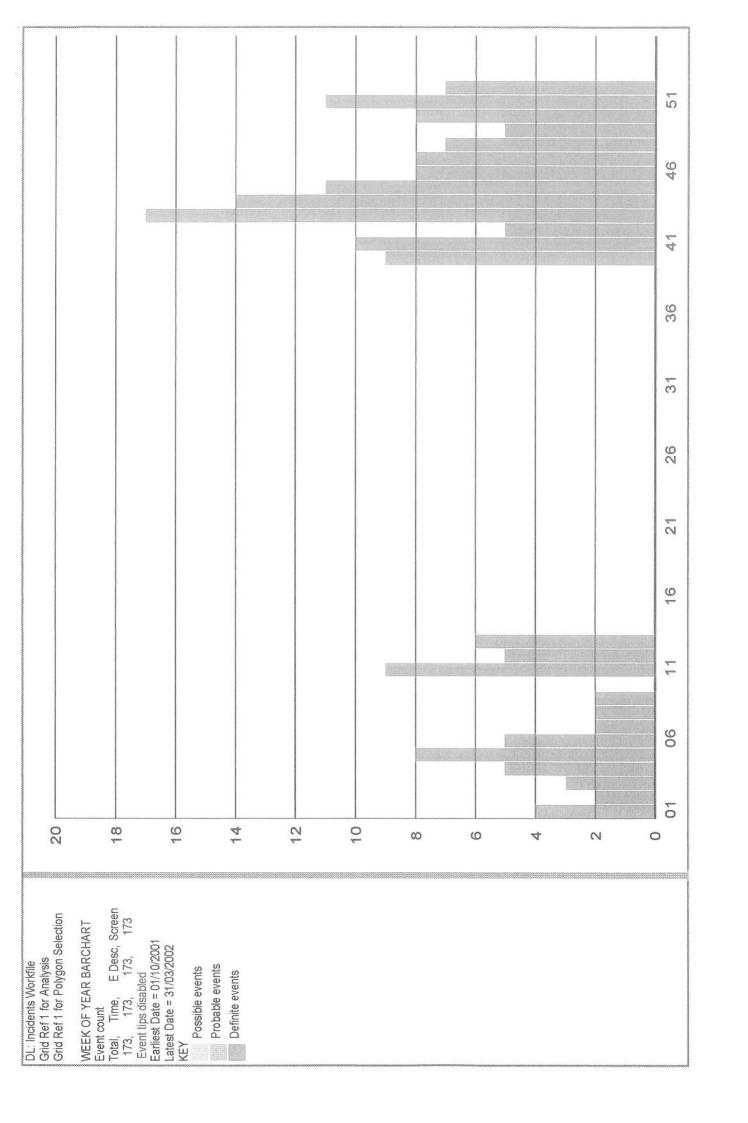
Appendices

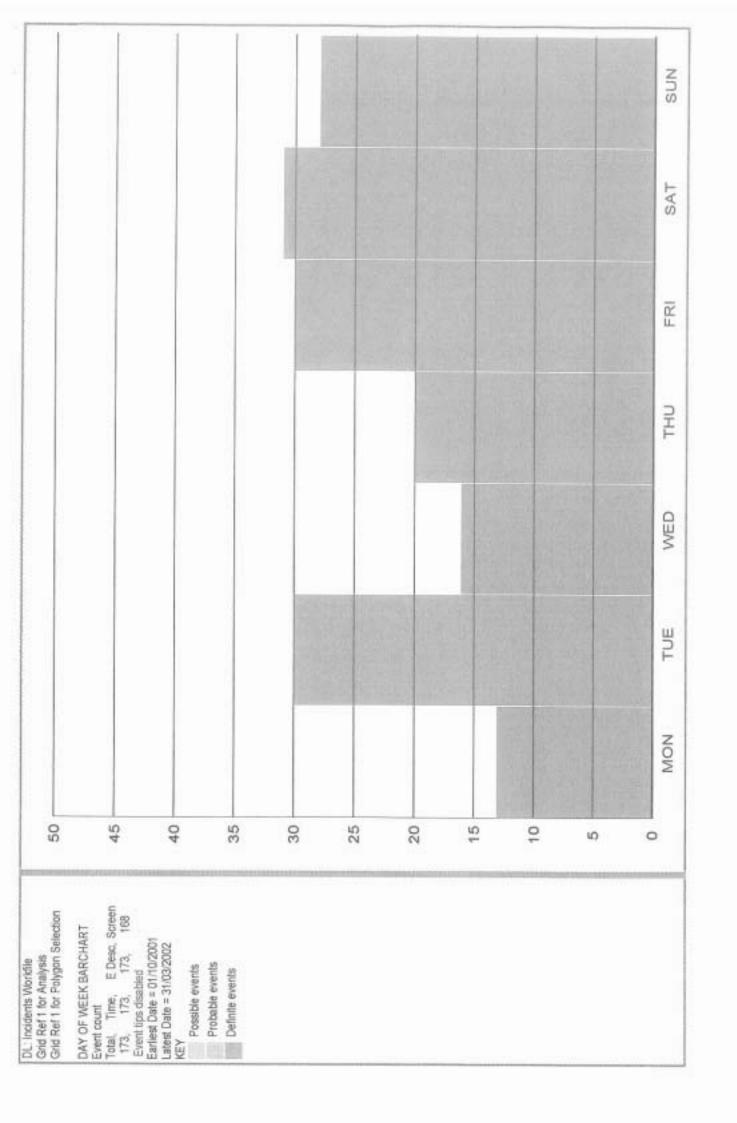
- A Police Data. Number of youth disorder calls to the (I2B1) foot beat in the Bensham area for the periods 01.10.2001 to 31.03.2002 and 01.10.2002 to 31.03.2003 broken down by month, week, day of week and hour of the day.
- B Fire Brigade/Arson Task Force Data

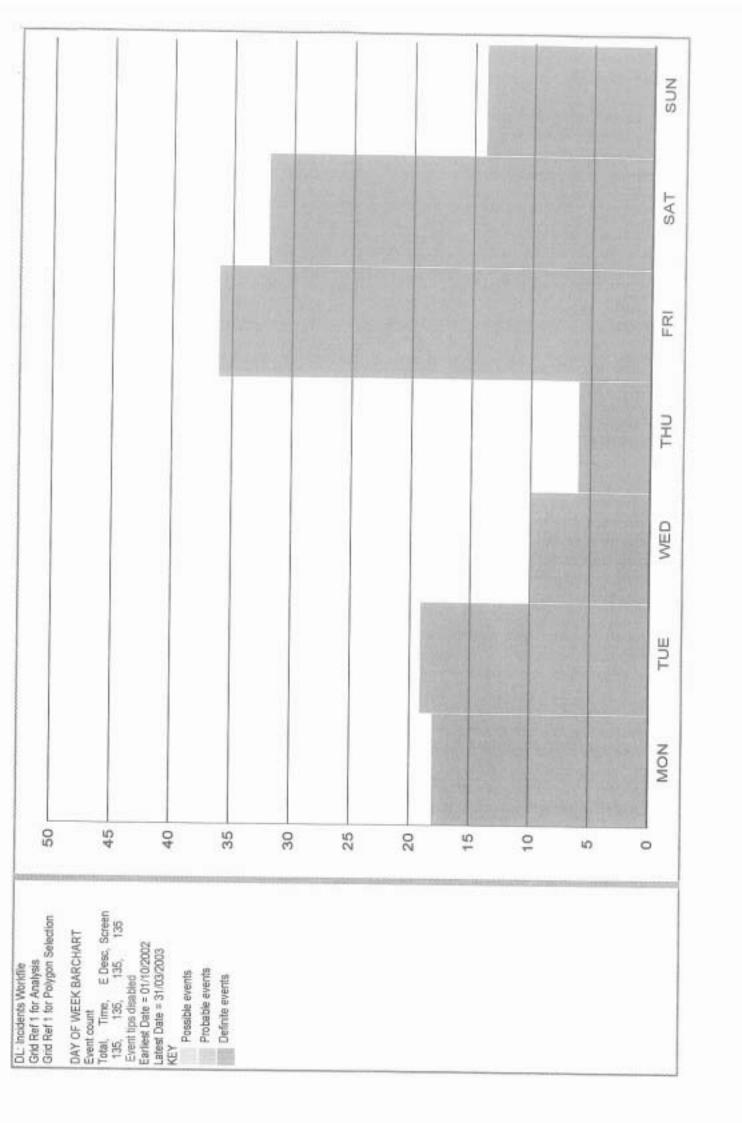


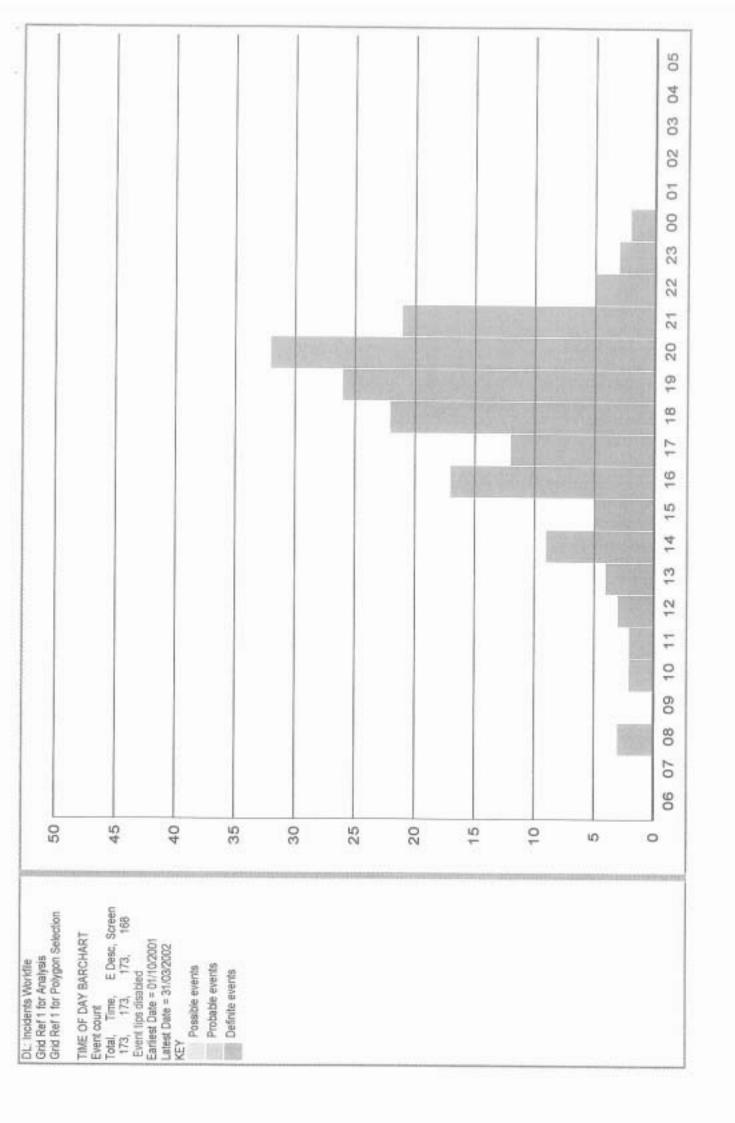


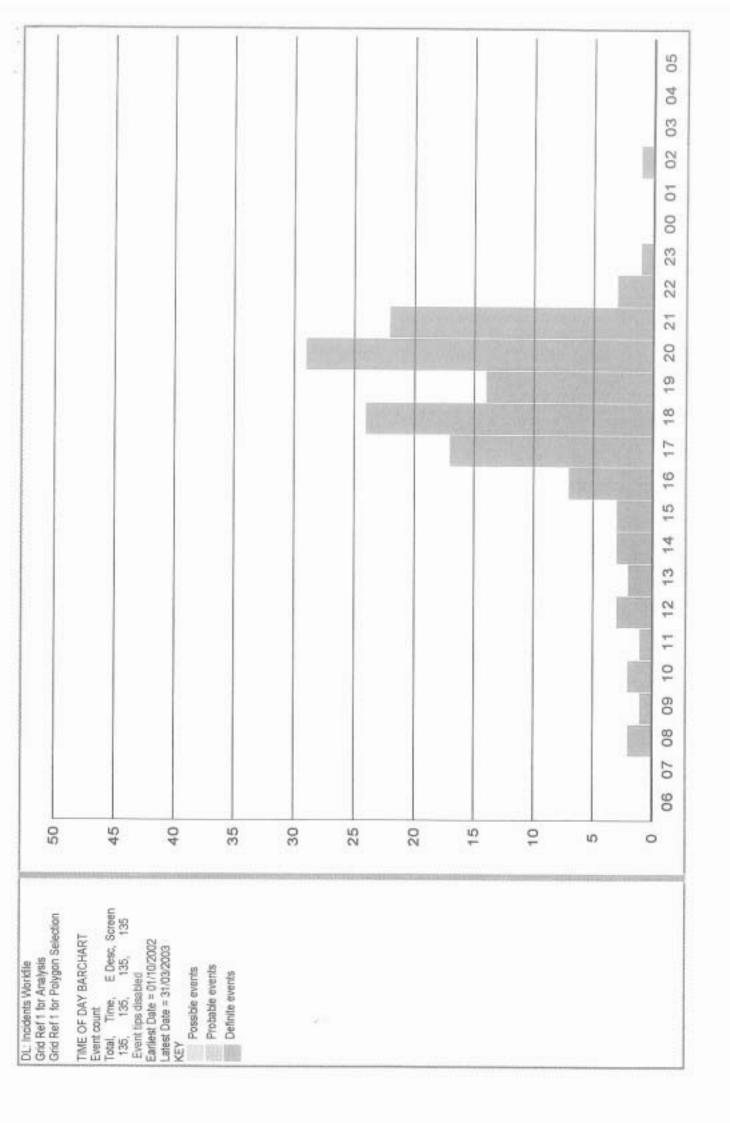












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HYDE PARK STREET, BENSHAM, GATESHEAD, NEAR PECTORY HOAD HYDE PARK STREET BENSHAM GATESHEAD NEAR RECTORY HOAD HYDE PARK STREET BENSHAM, GATESHEAD NEAR RECTORY ROAD HYDE PARK STREET BENSHAM, GATESHEAD, NEAR, RECTORY HOAD HYDE PARK STREET, RECTURY POAD, BENSHAM, GATESHEAD > >> 01:01/2002 02:09 31/12/2001 19:59 02/01/2002 20:19 30.72/2001 19:11 10/01/2002 15:00

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Refuse/Container Refuse/Container Refuse/Container Property type

Refuse/Container Secondary Fire incident type

Secondary Fire TOP OF, HYDE PARK STREET, BENSHAM, GATESHEAD, NEAR RECTORY RO 123, HYDE PARK STREET, BENSHAM, GATESHEAD, NEAR RECTORY ROAD HYDE PARK STREET, BENSHAM, GATESHEAD, NEAR RECTORY ROAD

Secondary Fire REAR, HYDE PARK STREET, BENSHAM, GATESHEAD, NEAR RECTORY ROADSecondary Fire 162, HYDE PARK STREET, BENSHAM, GATESHEAD, NEAR RECTORY ROAD 166, HYDE PARK STREET, BENSHAM, GATESHEAD, NEAR RECTORY ROAD RR, HYDE PARK STREET, BENSHAM, GATESHEAD, NEAR RECTORY ROAD HYDE PARK STREET, BENSHAM, GATESHEAD, NEAR RECTORY ROAD

Refuse/Container Refuse/Container Refuse/Container Refuse/Container Refuse/Container Refuse/Container Refusa/Container Refuse/Container

Secondary fire incidents with hyde park street in the address 10/01/2002 to date

HYDE PARK STREET, BENSHAM, GATESHEAD, NEAR RECTORY ROAD Address Str 10/01/2002 18:00 V 04/02/2002 18:59 V 13/04/2002 21:02 V 06/05/2002 16:52 V 23/05/2002 20:38 V 27/06/2002 23 11 V 04/07/2002 20 12 V 07/07/2002 13:52 V 12/07/2002 17:30 V 14/07/2002 19 27 V 17/07/2002 02:10 V 02/02/2002 16:01 Date & Time 30000816 30003386 30003846 30015518 30017610 30021720 30012152 30022452 30022727 30023469 30023788 30024174 nc No

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